

# Overview and Scrutiny Management Board



**Date:** Wednesday, 15 June 2016

**Time:** 6.00 pm

**Venue:** A Committee Room - Brunel House

## Distribution:

**Councillors:** C Bolton, N Bowden-Jones, T Brook, J English, Geoff Gollop, Gill Kirk, Brenda Massey, Olly Mead, G Morris, A Negus and S Pearce

**Copies to:** Nicola Yates (City Director), Shahzia Daya (Interim Service Director - Legal and Democratic Services), Patricia Greer, Andrea Dell, Phil McCourt, Lucy Fleming and Allison Taylor

**Issued by:** Allison Taylor, Democratic Services  
Floor 4, Brunel House (Clifton Wing), Bristol BS1 5UY  
Tel: 0117 92 22237  
E-mail: [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)  
**Date:** Tuesday, 7 June 2016



# Agenda

## 1. Welcome, Introductions and Safety Information

## 2. Apologies for absence.

## 3. Membership of Board.

To note the names of the persons appointed by the Full Council on 31 May 2016 to serve on the Overview & Scrutiny Management Board for the 2016/17 municipal year.

## 4. Board Chair

To note that the Board Chair for the municipal year 2016/17 was confirmed at Full Council on 31 May 2016 as Councillor Geoff Gollop.

## 5. Election of Board Vice-Chair

To elect for the municipal year 2016/17

## 6. Declarations of Interest

To note any declarations of interest from the Councillors. They are asked to indicate the relevant agenda item, the nature of the interest and in particular whether it is a **disclosable pecuniary interest**.

Please note that the Register of Interests is available at <https://www.bristol.gov.uk/councillors/members-interests-gifts-and-hospitality-register>

Any declarations of interest made at the meeting which is not on the register of interests should be notified to the Monitoring Officer for inclusion.

## 7. Public Forum

Up to 30 minutes is allowed for this item

Any member of the public or Councillor may participate in Public Forum. The detailed arrangements for so doing are set out in the Public Information Sheet at the back of this agenda. Public Forum items should be emailed to [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk) and please note that the following deadlines



will apply in relation to this meeting:-

Questions - Written questions must be received 3 clear working days prior to the meeting. For this meeting, this means that your question(s) must be received in this office at the latest by 5 pm on **Thursday 9 June 2016**.

Petitions and Statements - Petitions and statements must be received on the working day prior to the meeting. For this meeting this means that your submission must be received in this office at the latest by 12.00 noon on **Tuesday 14 June 2016**.

## **8. Chair's Business**

To note any announcements from the Chair

## **9. Minutes of the previous meeting.**

To agree the minutes as a correct record.

**(Pages 5 - 11)**

## **10. Scrutiny Resolution and Full Council Motion Tracker**

The resolution tracker provides a summary of formal resolutions agreed and progress to date. The tracker also details progress following Full Council motions.

**(Pages 12 - 22)**

## **11. Overview and Scrutiny Management Board Annual Business Report 2016/17**

To note the Annual Business for 2016/17.

**(Pages 23 - 30)**

## **12. Devolution**

This report sets out the background and process to ensure that Overview and Scrutiny have opportunity to consider and feedback into the development of the proposals and recommendations for Devolution in the West of England.

**6.45 pm**

**(Pages 31 - 53)**

## **13. Scrutiny Work Programme Update**

To consider the arrangements for setting the scrutiny work programme for 2016/17.

**7.15 pm**

**(Pages 54 - 56)**

## **14. Mayor's Forward Plan**

The report provides the June 16 version of the Mayor's Forward Plan

**7.45 pm**

**(Pages 57 - 72)**

**8.00 pm**



**15. Mayoral Commission on the elimination of the gender and race pay gap.**

Members are asked to consider Scrutiny's role in the Mayoral Commission and agree any next steps, including timescales.

**(Pages 73 - 74)**

**16. Date of next Meeting.**

**8.15 pm**

8 September 2016 @ 6pm.



## **Bristol City Council Minutes of the Overview and Scrutiny Management Board. 2 March 2016 at 6.00pm**



### **Members Present:-**

Councillors Alexander, Bolton, Goulandris, Holland, Hopkins, Lovell, Melias, Mongon, Negus, Pearce, Telford.

### **Officers in Attendance:-**

Nicola Yates – City Director, Max Wide – Strategic Director – Business Change, Alex Minshull – Sustainable City & Climate Change Manager, Andrea Dell – Service Manager, Policy, Research and Scrutiny, Lucy Fleming – Scrutiny Co-ordinator, Allison Taylor – Democratic Services.

### **1. Welcome, Introductions and Safety Information**

These were made and it was noted that Audit Committee members had been invited to attend in relation to items 8, 9 & 10 on Green Capital 2015.

### **2. Apologies for Absence**

Apologies were received from Ken Guy – Independent member on Audit Committee, Councillor Hickman and Councillor Means from the Audit Committee.

### **3. Declarations of Interest**

Councillor Bolton referred to Item 9 – Review of European Green Capital 2015 - and declared that he had worked for Lifecycle which had applied for a neighbourhood grant.

### **4. Minutes – 4 February 2016.**

The minutes of the **4 February 2016** were circulated to the Board. These were agreed as an accurate record.

**Resolved – these minutes were agreed as a correct record and signed by the Chair.**

### **5. Action Sheet – 4 February 2016.**

The Scrutiny Co-ordinator reported that all outstanding actions had now been done.

### **6. Chair's Business**

There was none.

## 6. Public Forum

The Commission received and noted the statements (a copy of the statements has been placed in the minute book (accessed via Democratic Services):

## 7. Bristol's Environmental Trends 2005 – 2014 (agenda Item No. 8)

The Committee received a report and presentation from the Sustainable City and Climate Change Manager which outlined the progress of Bristol's environmental trends based on the 12 topics set out by the European Green Capital Award scheme. During the discussion, the following points were raised:

The following points arose during discussion:-

- A Councillor was extremely disappointed to note the backwards trend recycling and gross waste amount figures had taken in the last two years. He also observed the trend in increased numbers of bus passengers, acknowledging that the GBBN had reduced costs and allowed better travel, he felt there was still some way to go and it was important to work out what caused the trend;
- A Councillor referred to noise pollution and particularly that caused by surface dressing on the Portway. He asked whether there were other forms of tarmac to reduce the noise pollution;
- A Councillor asked for further information on why Bristol was the most sustainable city and was informed that this was determined from the Core City group where Bristol had come out best in each key indicator where there was comparable data, about 6 of them. The Councillor observed there was no evidence to substantiate this for air emissions and noise pollution. He referred to energy consumption and asked for the drivers behind performance improvements save accepting the recession factor. He was informed that there were national and local factors that led to the figure. The local factors which had brought about savings were the domestic programmes run by the Council and what individuals had done. For businesses compared to the gross value added indicator of our economic activity, there had been a 40% increase over the last 5/6 years. There had therefore the economy had become more carbon efficient. Recession was a factor but productivity had been the stronger factor;
- The role of the Council with respect to businesses was limited. A number of programmes had been run to raise awareness and encourage change. One named 'Go Green' had been expanded in the 2015 programme;
- A Councillor referred to the increase in the use of public transport after a dip which correlated with a campaign which had brought about a reduction in fares and week passes and had gained cross-party support as well as support from the Mayor;
- A Councillor noted that this was a very high level report but suggested that it would have greater credibility if the report highlighted obvious reasons why figures had jumped ie. for renewable energy, the first wind turbines being installed in 2007.

**Resolved – that OSMB notes the progress of Bristol's environmental trends based on the 12 topics set out by the European Green Capital Award scheme.**



## 8. Review of European Green Capital 2015. (agenda item no. 9)

The Board received a report from the Sustainable City and Climate Change Manager which outlined Bristol's year as European Green Capital 2015 and gave an analysis of the realisation of the objectives for the programme. The Board received a short film showing the key events and activities during Bristol's Green Capital year. It also heard from the Chair of Bristol 2015. During the discussion, the following points were raised:

- A Councillor observed that in the past sustainable works had been totally disconnected from the Council's mainstream services and this had been a big problem. He noted that there was no conflict between doing sustainable work and financial efficiency which had in the past been considered a barrier. In fact, most ethically sound companies do better than standard investments. He highlighted the important need to be innovative and bold if the Council wished to maintain a lead. He was disappointed that the hydrogen economy had slipped back when this Council had once led the way and this had affected jobs and air quality. He stated that the key to sustainable roll out was public involvement and referenced the work done with waste in the past and the public's understanding of what was being done;
- A Councillor stated that he had previously misjudged European Green Capital 2015. He had at first not liked the logo but now felt it was very recognised. He had had some concerns about some of the art installations but the whale on Millenium Square had brought fun to environmentalism. Ordinary people had become involved and children had become interested as a result of Bristol 2015 and there had therefore been a very positive impact;
- A Councillor referred to the significant increase in visitors to Bristol as reported by Destination Bristol and it was noted that the reason had been Bristol 2015. He also referred to the closing ceremony and the few protesters outside compared to the many volunteers inside and asked that it be placed on record his thanks for the thousands of volunteers who had worked mostly without reward and made a difference. This sentiment was supported unanimously by the Board;
- A Councillor stated that Bristol 2015 had been positive overall and a good thing for Bristol, particularly the grants in wards which had engaged young people. He believed there remained questions regarding its legacy. He had concerns regarding value for money which he noted would be considered in detail by the Audit Committee. His main concern was how the objectives for the year were measured. He observed that the numbers crossing a bridge to attend an event was a rather loose measurement. The number one objective had to be local empowerment and behaviour change and he was sure that this had happened but was concerned that there was little evidence in the report to support that. The Chair Bristol 2015 agreed that empowerment and behaviour change were key but felt it was a little premature to measure, 5 years being a natural period for measurement. However, he was sure that there were already small percentage changes in people's behaviour due to Bristol 2015. He reported that there had already been changes in investment, £9m this year as a result of 2015. The Sustainable City and Climate Change Manager added that the grant projects had been asked to report by the end of march 2016 and the information on 200 projects would be collated for September 2016 and provide a clearer picture regarding empowerment;
- A Councillor stated that it was important to continue to achieve what 2015 did so well but this needed to be based on sound information and he was concerned that some lessons had to be learned before the work could be driven forward. The fun would soon be forgotten and it was only what happened in the future and particularly with children that would count. Assurances



regarding commitment, resources and experience to drive forward were key for the next decade and beyond. ;

- A Councillor noted that the Labour administration had made the first application to be European Green Capital. They stated that not everybody equally reaped the benefits as the city was very divided. It was therefore not surprising that a ward such as hers, being one of the most deprived in the city, did not have the capacity to draw down funding and with hindsight it would have been helpful to spend some time capacity building in those areas. Whereas more affluent wards were able to bid and they would have done anyway. The Chair of Bristol 2015 acknowledged the concerns. He noted that efforts were made through Neighbourhood Arts Projects and Neighbourhood Grants with additional resources allocated to more deprived areas to address these issues, but that more could have been done. The Partnerships Director acknowledged this point and reported that this is being fed into a review of the city council's whole community grants process. He added that there had been 204 projects and 120 different organisations involved and some had already expanded to collaborate with each other. It was hoped to develop other opportunities for collaborative bidding with big lottery funding. It was also hoped to use successful organisations and target them to work with groups in less well represented areas. He emphasised that these organisations would help existing groups who had expertise in their areas and help move ideas forward;
- A Councillor noted that he felt that it seemed to take a long time to create the structures within the council to organise the programme He also believed that a significant problem at the start from the approach taken by the initial director of European Green Capital 2015 which could have involved more people to make a positive contribution to the year..

**Resolved:- the Board noted:-**

- I. **the progress of the overall Green Capital Initiative;**
- II. **the progress against the objectives set for Bristol's year as European Green Capital 2015;**
- III. **the details of the Bristol 2015 Programme as summarised in this report.**

**9. Green Capital - maintaining the momentum – presentation and discussion (agenda item no.10)**

The Committee received a presentation from the Director, Bristol Futures, the Sustainable City and Climate Change Manager, the Strategic Resilience Officer and the Director Bristol Green Capital Partnership. During the discussion, the following points were raised:

- A Councillor noted that she was not aware of the role of Resilience Officer and that she had not been invited to any of the focus groups referred to in the presentation. She noted that she had not heard anything to address the greatest threat in terms of resilience and that was the division between the have and have not's. She asked where were the projects that took people the furthest away from the employment market into jobs. There was not even broadband across the city. She suggested that, in terms of legacy, if we were not doing enough to engage with the most deprived parts of the city, what is the point of doing the other things highlighted.



She reported she had not heard of the electric vehicles project and it appeared to her elected members were being ironed out of the picture. In response, she was informed that resilience work was being done on narrowing divides and reducing inequalities underpinned all their work. The Strategic Resilience Officer welcomed the opportunity to engage with Councillors and would do so in the future.;

- A Councillor referred to Bristol day and believed that it had been dominated by white, middle-aged, middle-class people. Sustainability had to be at the heart of all decision making. He therefore suggested that all reports have a sustainability assessment so that it could be given considered whenever a decision was taken. The Board noted that an eco-impact assessment was routinely done for key decisions;
- A Councillor referred to the Replicate Project but was disappointed that it was decided to invest 7/8m euros in East Bristol. There had been no consultation or communications on this and South Bristol was not given the opportunity to bid. Such funding would have been a wonderful opportunity to tackle deprivation. In response, the Board was informed that the Commission had set the criteria for a successful bid which was based on building on existing activities and opportunities already in place. There have been other projects that better suited the South of the City;
- A Councillor shared the concern at the lack of involvement across the Council. He expressed disappointment that hydrogen vehicles could not operate in Bristol as the infrastructure had been taken out and the council's approach to develop electricity was not as good as developing hydrogen mobility. In response, the Board heard that presentation was not intended to drill down to detail of projects but to report that after 2015 and there would be new opportunities to position the whole of the city for new investment and build on progress already made ;
- A Councillor echoed the previous comments regarding the have and have not's, adding that the focus of people living in deprived areas was not sustainable matters because of more pressing needs. However, he had seen a commitment from people living in those areas who were excellent champions of environmental activity and believed that a sense of empowerment was prevalent because of Green Capital and that more people were seeking to influence council decisions as a result. He believed the long term legacy would be many, interweaving strands and would carry on regardless of political support. The Sustainable City and Climate Change Manager replied that in previous quality of life surveys Redland, for example, had been at the top regarding levels of concern on climate change and Southmead at the bottom. However, the recently published survey showed Redland at same level whereas Southmead had a 17% increase in level of concern. This was the first year a marked change in concern levels had been seen so it was important to continue to work to help translate that concern to empowerment and action;
- A Councillor stated that the biggest issue going forward was credibility – it gave us credibility to bid for future funds and a greater chance of success.;
- A Councillor observed that this forum had not been the best one for deciding on how we create the legacy of Bristol 2015. He highlighted the need to consider how to change the Council's approach to build on the legacy and how decisions were made on funding and how to get impact in areas of the city which are more difficult to reach, how to get businesses to take action and how to harness energy of volunteers. He suggested that there be another opportunity to address these issues in the near future, about how we work with citizens and partners to improve people's lives from an environmental perspective;
- A Councillor reported that he had attended the Bristol Day to discuss the Resilience Strategy, referred to be the Strategic Resilience Office. He felt that it was an energetic day and that there were lots of people who were pushing in the right direction and that green capital had



helped to some extent with this. He considered that Councillors need to acknowledge concerns expressed about the 2015 programme and learn some lessons but to get on board with the future development and changes which need to be made in the city.

- The Chair supported the idea of a future session and asked that officers report back on how this be taken forward in the new municipal year. He also supported the sustainability assessment of Council reports. He warmly welcomed the development of the Resilience Plan. He referred to the large numbers of people who had participated or reached through the European Green Capital 2015 programme describing them as spectacular and that there was excellent reach in all age groups. He felt it would be a tragedy to squander this momentum and that we had a duty to continue. He suggested that there was a need to have a dedicated office to perpetuate the legacy.

**Resolved:- to note the report and to propose a session in the new municipal year on how to build on the momentum of the European Green Capital year..**

#### **10. Scrutiny Resolution and Full Council Motion Tracker (agenda item no.11)**

The Committee received a report from the Scrutiny Co-ordinator which summarised Scrutiny resolutions and Full Council motions, and progress to date.

Reference was made to the Full Council Motion – 10 November 2015 – Standing against the Trade Union Bill. The Strategic Director, Business Change confirmed that the City Council had not informed employees that they could no longer have their Union dues automatically deducted from their wages at this stage. However, legislation would require that in the future.

A Councillor referred to a Full Council Motion – 15 December 2015 - Making Avon pension fund a fossil-free fund (Motion A, Minute 70) and asked why the Mayor had not yet signed off the letter. The Scrutiny Co-ordinator agreed to report back on this.

**Resolved:- that the report be noted.**

#### **11. Dealing with 'exempt' information. (agenda item no.12)**

The Committee received a report from the Interim Service Director, Legal and Democratic Services which outlined the issues surrounding exempt information being received at scrutiny meetings. She stated that any Committee could receive exempt papers but the test for doing so was weighing up if the public interest was best served by keeping a report exempt or by making public. This was a tricky balancing exercise. She was responsible for taking this decision before papers were published but it was the Committee's decision if they chose to go into exempt session at the meeting. Of the 12 occasions this has happened this year, 10 have been partially exempt ie. as much information as possible was released in to the public domain. The initial principle was to disclose as much as possible. The impacts on the public purse needed to be at the forethought of members' minds when deciding to disclose. Training could be provided for this.

The following points arose from discussion:-



- A Commission Chair strongly objected to the amount of exempt documents coming before the Commission but it had still continued. He recalled an occasion where the Committee agreed to refer to things without referring to other things in order to retain the meeting in public session which he considered absurd and undemocratic. He believed that this report was conflicting as it refers to both the Committee making the decision and the Proper Officer. This was open to interpretation and lead to Councillors being unsure of their position. He asked why it was not possible to redact information so that it could be considered in public instead of producing one large document at a meeting and the committee having no choice but to keep it exempt. This was against the spirit of democracy. The public had a right to know what business was being conducted in their name. The degree of exclusion should be kept to a minimum. This report was clearly a position statement and he therefore recommended that Councillors be given much earlier input and an appreciation of what was sensitive and what was not, and then this could be separated out. The current situation meant that documents had already been circulated to informal briefings and become known as an exempt document. Earlier involvement from Councillors would potentially allow a document to be redacted from the start;
- The Chair suggested that greater clarity was needed and the report should be rewritten to reflect the need for exempt appendices rather than wholesale exempt documents. He also proposed that the induction training include training on this matter. The Interim Service Director, Legal and Democratic Services replied that the position was clear that at pre-publication stage it was the responsibility of the Proper Officer and at the meeting a decision for members. An adjournment could help clarify any issues before such a decision was taken. It was clear that more information was required on this matter at induction;
- A Councillor stated that the reputation of the Council was at stake if the public perceived information being hidden. He appreciated there was sensitive information that could not be made public but concurred with previous comments about democracy and public inclusion;
- A Councillor endorsed the comments of the previous Board members. He understood that the Proper Officer had the final decision regarding exempt papers but asked for a mechanism so that Councillors could have early input on such matters as it was too late at the meeting. The Interim Service Director, Legal and Democratic Services replied that the forum for this would be at the agenda planning meeting.

**Resolved:- That the Overview and Scrutiny Management Board request officers to arrange a training and briefing session on the issues set out in the report, both specifically for Scrutiny and also for all Members.**

## **12. Date of next meeting – To be confirmed (agenda item no.13)**

The Chair took the opportunity to thank all officers who had contributed to the work of the Board during this municipal year.

The meeting finished at 9.10pm

**CHAIR** \_\_\_\_\_



## BRISTOL CITY COUNCIL

### Overview and Scrutiny Management Board

15<sup>th</sup> June 2016

**Report of:** Cathy Mullins – Interim Service Director – Policy, Strategy and Communications

**Title:** Scrutiny Resolution and Full Council Motion Tracker

**Ward:** Citywide

**Officer Presenting Report:** Lucy Fleming, Scrutiny Co-ordinator

**Contact Telephone Number:** 0117 9222483

#### RECOMMENDATION

To note the Scrutiny resolution and Full Council motion tracker.

#### Summary

The tracker has been created at the request of the Overview and Scrutiny Management Board (OSMB) to provide a summary of Scrutiny resolutions and Full Council motions, and progress to date. It is complimentary to the Scrutiny Commission action sheets produced for each meeting, which record actions and tasks in detail.

#### The significant issues in the report are:

1. The resolution tracker provides a summary of formal resolutions agreed and an update on outcomes.
2. The tracker also details progress following Full Council motion/budget amendments.

#### Policy

#### Consultation

#### 1. Internal

N/A

## **2. External**

N/A

## **3. Context**

At the Scrutiny work planning workshop in June 2015, the OSMB Members requested regular updates on the resolutions agreed at each Scrutiny Commission meeting for information only. Subsequently it was agreed that this would include progress of Full Council motions/budget amendments. This report is complimentary to the action sheets provided for each Scrutiny Commission meeting and does not reference resolutions that merely noted reports.

### **Proposal**

4. Members are asked to note the resolution/motion tracker.

### **Other Options Considered**

5. N/A

### **Appendices:**

- A. Scrutiny Resolution Tracker
- B. Full Council Motion/Budget Amendment Tracker

## **LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985**

### **Background Papers:**

N/A

Commission & date	Report title & presenting Officer	Purpose of the report / proposed resolution	Outcome of discussion and resolutions	Progress since the meeting
OSMB (03/16) (m 10)	<b>Green Capital - maintaining the momentum – presentation and discussion</b>  Director, Bristol Futures, the Sustainable City and Climate Change Manager, the Strategic Resilience Officer and the Director Bristol Green Capital Partnership. During the discussion	To receive a presentation on Green Capital	The Commission agreed to note the report and to propose a session in the new municipal year on how to build on the momentum of the European Green Capital year.	The OSMB will be asked to add an item to the 16/17 work programme for further consideration.
OSMB 03/16 (m 11)	<b>Dealing with exempt/confidential information</b>  Strategic Director – Business Change	A report on the process applied when taking information in exempt/confidential session	Officers develop a mechanism for Councillors to challenge Monitoring Officer decisions with respect to decisions on exempt information	Now that the new cohort of Members are in place, a briefing session will be arranged as soon as possible.
OSMB 02/16 (m 8)	<b>Delivering the Corporate Plan – Performance Report for 2015/16: Quarter 2.</b>  The Strategic	A report on the arrangements for performance reporting to OSM.	Councillors agreed the approach to performance reporting going forward:  1. OSMB noted the contents of the summary outturn report received for Q2 of	The updated approach will commence from 16/17 Quarter 1.

	Director – Business Change		<p>2015/16 in appendices A &amp; B.</p> <p>2. That the new reporting arrangements shall commence from 2016/17 Quarter 1, and that:</p> <p>i) Quarterly reports on performance in delivering the Corporate Plan will be presented to the relevant Directorate Scrutiny Commission; and</p> <p>ii) OSMB receives Performance reports annually.</p>	
<p>People 09/15 (m 9)</p>	<p><b>Bristol Safeguarding Children Board 2014 – 2015 Annual Report</b></p> <p>Sally Lewis OBE Independent Chair</p>	<p>The Ofsted inspection directed that improvements were to be made in the way the annual report was presented directing the Board to give greater emphasis to the work done by partner agencies in their provision of safeguarding.</p>	<p>That the Commission endorsed the appointment of a Data Analyst to provide proper integrated business information.</p>	<p>Recruitment is currently underway.</p>
<p><b>People 12/15 (m 11)</b></p>	<p><b>Adult Care Community Support Services Commissioning – Update on formal consultation process</b></p>	<p>Update report as requested at People Scrutiny July 2015 when a paper was submitted about the intention to commission. The interim report provided info about the process to date and an opportunity for Scrutiny Commission input to the consultation.</p>	<p>Time would not allow for a full discussion on the consultation questions so Members agreed to feedback via the online consultation portal</p>	<p>Formal consultation closed on January 7th 2016. Findings from the consultation process will be considered in drafting a final Community Support Services Commissioning Strategy and in preparing the service specification and tender process for this commissioning. A tender process is expected to commence in Spring 2016.</p>



<b>People 02/16</b>				At the meeting, a number of reports were considered and noted, but no formal resolutions that required follow up action were made.
<b>Place 01/16 (m 8)</b>	<b>Consultation on Our Resilient Future: A Framework for Climate and Energy Security</b>  Service Manager: Sustainable City and Climate Change	The consultation would close on 16 <sup>th</sup> March with a decision sought following the May election. It was agreed that the Place Scrutiny Commission would submit written collective feedback.	The consultation draft of Our Resilient Future: A Framework Climate Change and Energy Security was noted, along with the new 2050 goal for carbon emission reduction.	Complete - feedback was provided and sent to Officers by the deadline in March.
<b>Place 03/16 (m 73)</b>  Page 16	<b>Work programme</b>	Planning the work programme	<p>(i) The Chair agreed to write to the Chair of OSM to request briefings from officers about Devolution and scrutinise the proposals as soon as possible within the work programme for the next municipal year.</p> <p>(ii) The Chair agreed to write to the Chair of OSM and Party Group Leaders to raise concern about the possible six month delay for scrutiny if a four year cycle did not start until October. It was suggested that the process for 2015/16 be replicated for 2016/17.</p>	<p>Complete;</p> <ul style="list-style-type: none"> <li>♦ Email sent to Chair of OSMB 18/03/2016</li> <li>♦ Member briefings on Devolution have taken place</li> <li>♦ Scrutiny arrangement for 2016 / 17 to be confirmed.</li> </ul> <p>Complete – An email was sent to the chair of OSMB - 18/03/2016.</p>
<b>Place 03/16 (m 77)</b>	<b>Culture Inquiry day Report and Recommendations</b>	The Commission considered the proposed report of the Culture Inquiry Day and associated recommendations	The Commission accepted the report and recommended it to Cabinet and Full Council for debate and discussion.	Complete - report booked onto Cabinet 7th June & Full Council 19th July.

<b>Place 03/16 (m 78)</b>	<b>Economic Development</b>  Service Manager Economic Development	The Committee received a presentation from the Service Manager Economic Development which outlined the strands and services of the Economic Development Service.	The Commission noted the report and asked for a visit to be arranged to the Bottleyard and Filwood Green Business Park during the next municipal year.	Complete - Item added to list of potential items for 2016/17.
<b>Place 03/16 (m 79)</b>	<b>Property Portfolio</b>	The Committee received a presentation which outlined the work undertaken by the different elements of the Property Service.	The Commission noted the report and resolved to add an item to the future work programme outlining buildings let to the community and states of repair, highlighting any risk to graded and listed buildings.	Complete - Item added to list of potential items for 2016/17.
<b>Place 03/16 (m 80)</b> 17	<b>Performance Report Quarter 3</b>  Service Director Transport	The Committee received a report which summarised the main areas of progress towards delivery of the Corporate Plan 2014-17.	The Commission noted the report and resolved to support the release of short term resource to support the Property Service to help deliver the backlog of surplus property with options for it to be made available for affordable housing.	The Property team are currently consulting on a restructure, which will realign resources to current priorities and increase the number of staff dedicated to the development pipeline.
<b>Neighbourhoods 11/15 (m 11)</b>	<b>Byelaws Update</b>  Alison Comley	Members considered a report responding to a number of additional questions and issues which had arisen after the Commission's consideration of the draft Full Council report in October. The report included a revised timeline proposed for consideration by Full Council.	That officers provide a written response to Cllr Denyer in reference the use of lanterns and windbreaks in parks and green spaces.	Proposal to take byelaws to Full Council in January 2016 was subsequently deferred due to the introduction of a new byelaws process to be issued by DCLG early in 2016. We are currently awaiting clarification of timelines for the new process.  Complete - Response provided to Cllr Denyer.

<b>Neighbourhoods</b> <b>01/16 (m 9)</b>	<b>Update on Libraries</b>  Head of Libraries	Update report	1) That a future update report be prepared which includes detailed information concerning details of discussions with organisations on future use of buildings in different areas of the city and of community offers throughout the city  2) That an update report be prepared for Monday 21st March 2016 including details of capital spend.	Resolution addressed in a report that went to Neighbourhoods Scrutiny Commission on 21st March 2016.  Complete
<b>Neighbourhoods</b> <b>02/16</b>	<b>Supermarkets dealing with waste: evidence session</b>	The Scrutiny Commission held an evidence session concerning the role of Supermarkets in dealing with waste.	Officers investigate the most effective way to establish structured dialogue between local authorities and supermarkets – officers will respond with suggestions.	Officers have established a link into the Core Cities and the topic will be looked at a Core Cities meeting in July.
<b>Business Change &amp; Resources</b> <b>02/16</b>	<b>Social Value Policy and Toolkit</b>  Allison Slade - Interim Service Manager, Strategic Commissioning and Procurement.	The Interim Service Manager, Strategic Commissioning and Procurement introduced the report and invited questions.	To approve the approach outlined in the Social Value Policy and Toolkit for implementation from 1 April 2016, in consideration of the points raised in discussion.	Complete – the Social Value Policy and Toolkit went to the Business Change and Resources Scrutiny Commission in February 2016 and went to Cabinet in March 2016.

### FULL COUNCIL: 15 DECEMBER 2015

*Motion title: **Making Avon pension fund a fossil-free fund (Motion A, Minute 70)***

**Amended motion approved (note: the Labour amendment was approved) as follows:**

This Council notes:

1. That there is increasing recognition that fossil fuel assets and investments are likely to become ‘stranded assets’ with 75% having to be kept in the ground to prevent runaway climate change (ref1).
2. Many international experts and investors are warning of the risks of fossil fuel investments, and at the same time the increasing attractiveness of renewable energy technologies, with wind power being the cheapest form of onshore generation now (ref2). Other funds and Universities are increasingly divesting (ref3).
3. The city and its sub region are an area of international expertise in renewable energy technologies. Locally we are also an area with a very strong track record of community sustainable energy initiatives, typified by the work of Bristol Energy Network members, the Bristol Community Strategy for Energy, and the projects supported by Bristol 2015.
4. Bristol Unison branch passed a motion in July for the LGPS to divest from fossil fuels and then wrote to the chair of the Avon pension fund committee conveying that decision in July. Pension fund boards have now been established and UNISON has a seat on the board.

This Council recognises that:

1. The past industrial and economic base of the Bristol and Avon area was in part based on coal and fossil fuels.
2. The future industrial and economic base of Bristol and surrounding authorities will in part be based on energy efficiency and renewable energy technologies.
3. The interests of the pension fund and its pensioners both present and future will increasingly be served by investments that reflect the nature of the fund’s liabilities, having particular regard to potential future interest rates and inflation.
4. With many other pension funds divesting and switching to renewables it may be time for Avon Pension Fund to consider following suit if doing so is in the best interests of the scheme and its members. The experience of the award winning Environment Agency PF (a local authority scheme) and other public sector funds are positive lessons we can draw on (ref4) (ref 5).

This Council therefore resolves to ask the Mayor to write to the Avon Pension Fund calling for it to:

1. Request a position statement on the potential impact divesting from fossil fuel assets will have on the Avon Pension Fund and to asked the Avon Pension Fund to report on the scale of its investments in fossil fuels, giving reference to level and scale of the such investments and the impact divesting will have on the future liability profile of the fund.
2. Work with the Council's representative on the Avon Pension Fund to maintain a strong position against further investment in fossil fuels and to provide an annual report evaluating of the viability and risk of investing in any extractive industry, including metal and mineral mining, as well as fossil fuels.
3. Work with Trade Union representatives and the workforce to involve them in divestment and diversification plans and to provide them with a full comprehensive assessment of the impact of divesting from fossil fuel assets could have on their pensions.

***Resolution:***

Mayor to consider request to write to Avon Pension Fund.

***Progress since meeting:***

- The Mayor wrote to the Avon Pension Fund on 1<sup>st</sup> March 2016.
- The letter was shared with Party Group Leaders on 5<sup>th</sup> May 2016.

## **FULL COUNCIL: 15 MARCH 2016**

*Motion title: Reducing congestion and air pollution in our city (Motion A, Minute 103)*

### ***Amended motion:***

Council welcomes the additional investment for transport improvement that has been secured for Bristol and the Bristol region over the past ten years. Including bus, rail, cycling and road investment this is in excess of £500 million.

But Council notes with grave concern the worsening congestion that we are seeing in our city over the last few years. Council is very concerned about the considerable delays that MetroBus, rail electrification, and MetroWest are suffering.

Council also raises its concerns over the failure to progress or implement successfully various cycling infrastructure schemes within the city. Council also notes that in central Bristol the average hourly level of key pollutants in the air is 50% higher than legal limits and causing around 200 extra deaths a year which is 5.8% of total adult deaths.

The delay in public transport initiatives has added to the congestion the city now sees and had a negative effect upon current bus services, traffic levels, congestion and air pollution.

Council notes that an agreement for road works has been signed with utility companies in the city to better manage disruption and congestion but that a lot of the worst delays are caused by council controlled schemes.

This Council believes that clean air is essential to the health of local people and our city's environment. We are deeply concerned that air quality fails to meet national standards throughout much of Bristol and surrounding areas.

As part of our commitment to become a Carbon Neutral city by 2050, we are determined to improve air quality and we call on the Mayor of Bristol to:

1. Implement a pilot Low Emissions Zone in Bristol and use the planning policy to get more businesses using freight consolidation.
2. All Bristol buses should become low emission and cleaner energy vehicles.
3. Replace the council's own fleet with low emission and electric powered vans and cars with more publicly accessible charging points.
4. Review the location of neighbourhood air pollution monitors and make the data collected more specific, to include particulates, and more accessible to all communities.

### ***Progress since meeting:***

The Mayor wrote to Party Group Leaders on 31<sup>st</sup> March 2016

## **FULL COUNCIL: 15 MARCH 2016**

*Motion title: **Protecting and housing victims of domestic abuse (Motion B, Minute 103)***

Council is concerned that its obligations to protect and house victims of domestic abuse are not being met or satisfied by the operation of the Authority's HomeChoiceBristol (HCB) allocation scheme.

Under the current banding structure, women and young families who feel forced to flee their home, and seek emergency accommodation, in order to escape maltreatment, violence or harassment, are only accorded Band 2 status for the purposes of determining priority on the property register.

Whilst recognising the many competing demands on a finite resource, Council believes this categorisation is plainly wrong and inadequate in such circumstances. The lower points designation fails to acknowledge the seriousness and needs of these applicants.

Local authorities now have greater power and flexibility to decide how social housing is to be allocated. Accordingly, Council requests that the Mayor and Officers change the present secondary banding for women and children (who are at risk as previously described) to Band 1 – the highest category available - as a matter of urgency.

### **Progress since meeting:**

The Mayor wrote to Party Group Leaders on 11<sup>th</sup> April 2016



# Overview and Scrutiny Management Board 15 June 2016



**Report of:** Interim Service Director, Legal & Democratic Services

**Title:** Overview and Scrutiny Management Board Annual Business Report 2016/17.

**Ward:** N/A

**Officer Presenting Report:** Allison Taylor

**Contact Telephone Number:** 0117 92 22237

## Recommendations

1. To note the Board's Terms of Reference;
2. To confirm the meeting dates for the Board in 2016/17 and to confirm the starting times for meetings;
3. To note Mayoral Question Time Forums preceding each OSMB meeting.
4. To establish the Call In Sub-Committee and to note the arrangements.

The significant issues in the report are:

As set out in text boxes below.

## Policy

1. N/A

## Consultation

2. Internal  
N/A

3. External  
N/A

## Context

4. N/A

## Proposal

5. N/A

## Other Options Considered

6. N/A

## Risk Assessment

7. N/A

## Public Sector Equality Duties

8. Before making a decision, section 149 Equality Act 2010 requires that each decision-maker considers the need to promote equality for persons with the following “protected characteristics”: age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. Each decision-maker must, therefore, have due regard to the need to:
- i) Eliminate discrimination, harassment, victimisation and any other conduct prohibited under the Equality Act 2010.
  - ii) Advance equality of opportunity between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to --
    - remove or minimise disadvantage suffered by persons who share a relevant protected characteristic;
    - take steps to meet the needs of persons who share a relevant protected characteristic

that are different from the needs of people who do not share it (in relation to disabled people, this includes, in particular, steps to take account of disabled persons' disabilities);

- encourage persons who share a protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
- iii) Foster good relations between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to –
  - tackle prejudice; and
  - promote understanding.

### ***Context and Proposal***

#### **Terms of Reference of the Board and the creation of other scrutiny bodies**

1. At its meeting on 31 May, 2016 Full Council established the Overview & Scrutiny Management Board with the following terms of reference:

#### **OVERVIEW AND SCRUTINY MANAGEMENT BOARD**

##### **Terms of Reference**

##### **Functions**

In accordance with legislation (Local Government Act 2000, Health and Social Act 2001, NHS Act 2006, Police and Justice Act 2006, Flood and Water Management Act 2010, Localism Act 2011, Health Act 2012) the Board will discharge the council's overview and scrutiny function, including but not limited to the following:

##### **General**

- A Overview and scrutiny of strategic priorities and policy, including the council's budget, spending plans and policy framework and review of their impact on service delivery and outcomes for people in Bristol.
- B Work with, inform and hold the Mayor/Executive to account in relation to the development, implementation and review of strategic priorities and policy.
- C Review and scrutinize decisions made, or other action taken in connection with the discharge of any functions which are the responsibility of the Mayor/Executive, functions which are not the responsibility of the Executive, and functions which are the responsibility of any other bodies the Council is authorized to scrutinize.
- D Make reports and recommendations to Full Council, the Mayor/Executive and/or any "Other Body" on matters within their remit and on matters which affect the authority's area or the inhabitants of that area.

- E Develop the external focus of overview and scrutiny on ‘city-wide issues’ (and where appropriate sub regional, regional and national issues), in particular through collaborative work with local partner authorities, providers, stakeholders and members of the public.
- F Working with joint scrutiny committees, namely West of England Joint Scrutiny, Joint Health Committee, and the Joint Ambulance Committee, scrutinise the work and effectiveness of partners, where the powers of scrutiny allow, and other local strategic partnerships such as the Local Enterprise Partnership.
- G Scrutinize governance arrangements at strategic and local level (e.g. Neighbourhood Partnerships) to ensure these are fit for purpose and deliver good decision making, accountability, transparency and involvement.
- H To consider organisational performance and commission performance reviews through the relevant scrutiny commissions.

### **Management Function**

- I To manage, develop and champion the overview and scrutiny function of the Council:
- As a vehicle to provide constructive challenge, public accountability and improved outcomes for people in Bristol.
  - As a forum to consider evidence and different views and opinions and respond to public priorities.
  - To promote confidence and greater involvement in local democracy.
  - To set the overall scrutiny work programme, oversee the work programme of each of the Commissions and ensure the effective co-ordination of those programmes within the ten meetings per year allocated to each Commission ( to include select committees, sub-committees, working groups and any other forms of scrutiny that may be established by virtue of the Overview and Scrutiny procedure Rules)
- J to review and evaluate the effectiveness of the overview and scrutiny function and make recommendations to Full Council and propose any changes to the Constitution as necessary.

***The Board is asked to note its terms of reference as agreed by full Council (recommendation 1)***

### Dates and Times of Meetings.

2. Dates for the Board in 2016/17 are recommended as follows, meeting on a Thursday and commencing at 6.00pm unless otherwise indicated;

#### 2016

8 September

#### 2017

9 February

6 April.

***It is necessary for the Board to confirm its meeting dates in 2016/17 and to confirm its preferred starting time for meetings. (Recommendation 2)***

The Board is asked to note that preceding these meetings a webcast Mayoral Question Time will take place at 5.00pm unless otherwise stated. Attached at **Appendix A** to this report is the Overview Scrutiny Rule 21 relating to this event.

***The Board is asked to note the Mayoral Question Time Forum preceding each OSMB. (Recommendation 3)***

### Membership of OSMB

3. The Board will comprise 11 members this year and the following proportionality will apply :
- Labour 6; Conservative 2 ; Green 2; Liberal Democrat 1

### Call in

4. OSMB is responsible for determining all call in's which are submitted by non-executive members under the provisions in the Overview & Scrutiny Rules in the Constitution. As in previous years, it is proposed that a Call-In Sub-Committee be established to consider all call in's, with terms of reference as set out in **Appendix B**.
5. This municipal year, with political proportionality applying, the membership will be 6 (with the Chair being the Chair of the Panel) plus 5 other (non executive) members, the proportionality being 4 Labour, 1 Conservative, 1 Green 1 Lib Democrat. As before it is proposed that the names of members to serve on each Sub-Committee will be determined by the Whips according to the subject matter of the Call In.

***The Board is asked to establish an OSMB (Call In) Sub-Committee (Recommendation 4)***

**Legal and Resource Implications**

Not applicable.

**Appendices:**

Appendix A                      OSR 21 – Mayoral Question Time

Appendix B                      Terms of reference the Call In Sub-Committee.

**LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985**

**Background Papers:**

None.

## Appendix A

**OSR 21****Mayoral question time**

- i) Immediately before the four quarterly meetings of the Board, the Council will hold a Member Mayoral and Executive Question Time for members of Council only.
- ii) The Question Time will be chaired by the Chair of the Board or in his absence the Deputy Chair or by a member elected by the members to preside if neither is present.
- iii) The Question Time will last for no more than one hour.
- iv) A question may only be asked if notice has been given by delivering it in writing or by electronic mail to the proper officer by no later than 12 noon on the working day before the day of the meeting. Each question must give the name of the questioner. Copies of all questions will be circulated to all members and made available to the public attending the meeting by no later than one hour before the meeting.
- v) Questions will be asked in the order notice of them was received, except that the Chair may group together similar questions.
- vi) Members of Council shall be entitled to ask two questions and two supplementary questions. Questions must concern matters on the agenda of Board meeting.
- vii) A supplementary question must arise directly out of the original question or the reply
- viii) Replies to questions will be given verbally. If a reply cannot be given at the meeting (including due to lack of time) or if written confirmation of the verbal reply is requested by the questioner, a written reply will be provided within 10 working days of the meeting
- ix) The person presiding may rule out questions which in his opinion are defamatory, offensive or frivolous, or which require the disclosure of confidential or exempt information.
- x) The person presiding shall rule out questions that are not about a matter for which the local authority has a responsibility or which directly affect the city;



Call-In Sub-Committee Terms of Reference.

To determine call in's which have been submitted by at least 5 non-executive councillors where they have evidence which suggests that the executive did not take a decision according with any of the principles set out in Article 14 (Decision Making) of Part 2 of the Constitution.

The Call-In Sub-Committee will decide either:

- i) to take no further action in relation to the call-in; or
- ii) to refer the decision back to the decision taker, setting out in writing, the nature of its concerns; or
- ii) to refer the matter for debate at Full Council.

**BRISTOL CITY COUNCIL**

**OVERVIEW & SCRUTINY MANAGEMENT BOARD**

**15<sup>th</sup> JUNE 2016**

**Report of:** Patricia Greer, Programme Director, Devolution

**Title:** West of England Devolution

**Ward:** Citywide

**Officer Presenting Report:** Patricia Greer

**Contact Telephone Number:** 0117 352 1207

**RECOMMENDATION**

It is recommended that Overview and Scrutiny note this report and agree to hold an additional meeting to consider the strategic governance review and recommendations for governance of a Combined Authority following issue of these papers on 21st June 16 and before Full Council meets on 29th June 2016.

**Summary**

This report sets out the background and process to ensure that Overview and Scrutiny have opportunity to consider and feedback into the development of the proposals and recommendations for Devolution in the West of England.

**The significant issues in the report are:**

1. A devolution deal offering over £1 billion of investment to the West of England economy has been negotiated.
2. This deal would devolve significant powers to the region, including decisions about transport, investment, funding, skills training, business support, housing and strategic planning.
3. The deal sets out how the investment and new powers would be overseen by the leaders of the four councils, plus a West of England Mayor elected by the public.
4. A strategic review of governance in the West of England is being developed. This will inform the proposed governance arrangements for a West of England Combined Authority.
5. All four councils will meet in June 2016 to consider whether to proceed with the deal.

## **Policy**

1. Not applicable

## **Consultation**

### **2. Internal**

Not applicable

### **3. External**

Not applicable

## **Context**

6. In March 2016 a devolution deal offering over £1 billion of investment to the West of England economy was announced by the Chancellor, George Osborne in his budget speech.
7. The area's four councils (Bath & North East Somerset Council, Bristol City Council, North Somerset Council and South Gloucestershire Council) have worked with the LEP to negotiate the best available deal for the West of England. This deal would devolve significant powers to the region, including decisions about transport, investment, funding, skills training, business support, housing and strategic planning.
8. The deal sets out how the investment and new powers would be

overseen by the leaders of the four councils, plus a West of England Mayor elected by the public. This will be through what is referred to as a combined authority.

9. The devolution deal document is provided as appendix one to this report.

## **Next Steps**

10. Each of the four councils will need to decide whether they wish to proceed in June 2016.
11. North Somerset Council meet on Tuesday 7th June to make a recommendation to their Executive.
12. Bristol City Council, South Gloucestershire Council and Bath & North East Somerset Council are holding meetings on 29th June. They will consider the devolution deal, a review of current governance arrangements (strategic governance review) and proposals regarding the governance arrangements for the combined authority (known as a governance scheme).
13. If the councils agree to proceed there will be a period of public consultation on the governance scheme for the combined authority. (Supporting information including the devolution deal and strategic governance review will be provided as part of the consultation documentation.)
14. The outcome of this consultation will be fed back to the Secretary of State for consideration.
15. Provided the Secretary of State is satisfied an Order will be laid before Parliament in the autumn to enable the creation of a combined authority, with mayoral elections taking place in May 2017.

## **Strategic Governance Review**

16. At their meeting in July 2015 the Strategic Leaders Board (SLB) agreed to undertake a review of governance as a preparation for any devolution deal. The review is underway and is looking to identify areas where there may be opportunity to strengthen joint working, as well as considering what will be required to realise the devolution deal.
17. The recommendations arising from the strategic governance review will inform the governance scheme to be proposed to the councils.
18. To inform this review officers are meeting with a number of key stakeholders across the region to seek their views on the current

governance arrangements and future options, specifically the advantages and disadvantages of the following options:

- Continuing with current arrangements
- Establishing a Joint Committee
- Establishing an Economic Prosperity Board
- Establishing a Combined Authority
- Establishing a Combined Authority with a directly elected Mayor

19. On the basis there is potential for the deal to go forward with three, rather than four councils (without North Somerset), officers are developing reviews that cover the areas of both four and three authorities.
20. The strategic governance review and scheme will be completed ready for despatch with Full Council papers on 21st June.

### **Involvement of Overview and Scrutiny**

21. It is essential that Overview and Scrutiny have time to consider the proposals and feedback to Full Council in advance of the meeting on 29th June
22. Noting that papers will not be available until 21st June, we are proposing an additional Overview and Scrutiny meeting be held once papers have been issued to consider the review and recommendations
23. This will enable feedback from Overview and Scrutiny can then be discussed at Full Council on 29th June 16.

### **Recommendation**

24. It is recommended that Overview and Scrutiny note this report and agree to hold an additional meeting to consider the strategic governance review and recommendations for governance of a Combined Authority following issue of these papers on 21st June 16 and before Full Council meets on 29th June

### **Other Options Considered**

25. None

### **Risk Assessment**

26. n/a

### **Public Sector Equality Duties**

27. Before making a decision, section 149 Equality Act 2010 requires that each decision-maker considers the need to promote equality for persons with the following “protected characteristics”: age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. Each decision-maker must, therefore, have due regard to the need to:

- i) Eliminate discrimination, harassment, victimisation and any other conduct prohibited under the Equality Act 2010.
- ii) Advance equality of opportunity between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to --
  - remove or minimise disadvantage suffered by persons who share a relevant protected characteristic;
  - take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of people who do not share it (in relation to disabled people, this includes, in particular, steps to take account of disabled persons' disabilities);
  - encourage persons who share a protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
- iii) Foster good relations between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to –
  - tackle prejudice; and
  - promote understanding.

28. An Equality Impact assessment has not yet been undertaken. Full Councils have not yet taken their vote whether to proceed with the deal or not and the governance scheme does not go into the detail of specific projects that would be delivered.

## **Legal and Resource Implications**

### **Legal**

Not applicable at this stage. Monitoring officers from all four West of England Authorities are fully involved in the development of the governance review and schemes and will be providing full considerations to inform full council on 29<sup>th</sup> June 2016.

**Financial**

Not applicable at this stage. Section 151 officers from all four West of England Authorities are fully involved in the development of the governance review and schemes and will be providing full considerations to inform full council on 29<sup>th</sup> June 2016.

**Land**

Not applicable

**Personnel**

Not applicable

**Appendices:**

Devolution Agreement.

**LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985****Background Papers:**

None

# WEST OF ENGLAND

# DEVOLUTION

# AGREEMENT





Bath & North East  
Somerset Council



.....  
The Rt Hon George Osborne  
Chancellor of the Exchequer

.....  
Councillor Nigel Ashton  
Leader of North Somerset Council

.....  
The Rt Hon Greg Clark  
Secretary of State for Communities  
and Local Government

.....  
Councillor Tim Warren  
Leader of Bath and North East  
Somerset Council



.....  
**Lord Jim O'Neill**  
Commercial Secretary to the Treasury

.....  
**Mayor George Ferguson CBE**  
Mayor of Bristol City Council

.....  
**Councillor Matthew Riddle**  
Leader of South Gloucestershire  
Council

.....  
**Robert Sinclair**  
Interim Chair of the West of England  
LEP

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## WEST OF ENGLAND DEVOLUTION AGREEMENT

This document sets out the terms of a proposed agreement between the government and the Bristol Mayor and other Council Leaders of the West of England to devolve a range of powers and responsibilities to a West of England Combined Authority and a new directly elected mayor for the city region. This Devolution Agreement marks the next step in a progressive process of devolution of funding, building on the City Deal (agreed in 2012) and the Growth Deals (agreed in July 2014 and January 2015).

This agreement is directed at building upon the area's successful local economy, to increase its contribution to the national economy and to increase the prosperity of local residents. The city region generates some £30.8 billion in economic output (GVA) and is home to 1.1 million people. The West of England geography closely matches the functional economy of the city region (85 per cent of people that work here also live here). The city region has significant industrial clusters<sup>1</sup> in creative, health, advanced engineering, transport & aerospace, real estate, food & drink, and insurance & financial jobs. There is also a growing cluster around 'low carbon energy' – notably, Bristol was awarded European Green Capital for 2015.

This Devolution Agreement marks the next step in the transfer of resources and powers from central government to the West of England. The West of England will continue to have further devolution dialogue with the government in the future.

---

<sup>1</sup> <http://www.westofenglandlep.co.uk/about-us/strategicplan>

## **Summary of the proposed Devolution Agreement agreed by the government and the Bristol Mayor and other Council Leaders of the West of England.**

A new, directly elected West of England Mayor will act as chair of the West of England Combined Authority and will exercise the following powers and functions devolved from central government:

- Responsibility for a consolidated, devolved local transport budget, with a multi-year settlement.
- The ability to franchise bus services, subject to necessary legislation and local consultation, which will support the Combined Authority's delivery of smart and integrated ticketing.
- Responsibility for a new Key Route Network of local authority roads that will be managed and maintained by the Combined Authority on behalf of the Mayor.
- Powers over strategic planning, including to adopt a statutory spatial development strategy which will act as the framework for managing planning across the West of England region.

The West of England Combined Authority, working with the Mayor, will receive the following powers:

- Control of a new additional £30 million a year funding allocation over 30 years, to be invested in the West of England Single Investment Fund, to boost growth.
- Responsibility for the 19+ Adult Education Budget, which will be devolved from academic year 2018/19.
- Joint responsibility with the government to co-design the new National Work and Health Programme designed to focus on those with a health condition or disability and the very long term unemployed. The West of England Combined Authority will also bring forward a proposal to pilot more intensive support for those furthest from the labour market.

In addition:

- The government will work towards closer cooperation with the West of England Combined Authority on trade and investment services, including joint activities with UKTI.
- The government will work with the West of England Combined Authority to realise the economic potential of the Bristol and Bath Science Park and Food Enterprise Zone at J21 Enterprise Area, and to support the development of the West of England Growth Hub.
- The government will work with the West of England Combined Authority to agree specific funding flexibilities. The joint ambition will be to give the West of England Combined Authority a single pot to invest in its economic growth.

Further powers may be agreed over time and included in future legislation.

## Governance

1. This agreement is subject to the formal ratification of the constituent councils of Bristol City Council, Bath & North East Somerset Council, North Somerset Council and South Gloucestershire Council that currently make up the West of England. This agreement is also subject to the statutory requirements including parliamentary approval of the secondary legislation implementing the provisions of this agreement. This agreement protects the integrity of the four existing West of England local authorities.
2. As part of this agreement, the West of England constituent councils will establish a Combined Authority and adopt the model of a directly elected mayor for the area of the West of England Combined Authority. The first election for the directly elected Mayor will be held in May 2017. The strength of the governance arrangements of the mayoral combined authority will be commensurate with the powers of that authority, including all new devolved powers, recognising that strong governance is an essential prerequisite of any devolution of powers to a city region. There is no intention to take existing powers from local authorities without agreement.
3. The directly elected Mayor of the West of England Combined Authority will autonomously exercise new powers. The West of England Combined Authority Mayor will chair the West of England Combined Authority, which will be comprised of the other members of the Combined Authority.
4. The West of England Combined Authority, including the Mayor, will be scrutinised and held to account by the West of England Overview and Scrutiny and Audit committee(s). The West of England Combined Authority Mayor will also be required to consult the West of England Combined Authority on his/her strategies, which it may reject if two-thirds of the constituent council members agree to do so. The West of England Combined Authority will also examine the Mayor's spending plans and will be able to amend his/her plans, if two-thirds of the constituent council members agree to do so.
5. Proposals for decision by the West of England Combined Authority may be put forward by the Mayor or any constituent Member. The Mayor will have one vote as will other voting members. Any questions that are to be decided by the West of England Combined Authority are to be decided by a majority of the members present and voting, subject to that majority including the vote of the Mayor, unless otherwise set out in legislation, or specifically delegated through the Authority's Constitution.
6. This agreement continues to recognise the importance of the LEP and the private sector in the design and delivery of the area's economic growth strategies. As such the West of England Combined Authority Mayor will be a member of the LEP.
7. Any transfer to the West of England Combined Authority of existing powers or resources currently held by the constituent authorities must be by agreement with the relevant authorities, as set out in this document.

## Fiscal

8. The West of England Combined Authority will create a Single Investment Fund to deliver an ambitious investment programme across the Combined Authority region to unlock the economic potential of the West of England. The West of England Combined

Authority commits to creating and investing in the Single Investment Fund and prioritising investment based on economic impact. To support this investment approach, government agrees to allocate an additional £30 million per annum of funding for 30 years (50% capital and 50% revenue), which will form part of and maintain the West of England Combined Authority single pot. The fund will be subject to 5-yearly gateway assessments.

9. The government will work with the West of England Combined Authority to agree specific funding flexibilities. The joint ambition will be to give the West of England Combined Authority a single pot to invest in its economic growth. This pot will comprise a flexible, multi-year settlement providing the freedom to deliver its growth priorities, including the ability to re-direct funding to reflect changing priorities, whilst upholding their statutory duties. This local freedom will be over a range of budgets to be determined by the West of England Combined Authority and the government shortly. The Combined Authority will have the flexibility to secure substantial private and public sector leverage. The Combined Authority will also be able to use capital receipts from asset sales as revenue funding for public service transformational initiatives. The government expects to disburse this agreed settlement to the West of England Combined Authority annually in advance.
10. The government commits to discuss the business rates appeals system and general appeals process with the West of England Combined Authority to help ensure the West of England Combined Authority is prepared for ongoing developments within the Business Rates system. The West of England Combined Authority will continue to discuss with the government the proposed business rate reforms and how it will affect the city region.
11. The government will give the West of England Combined Authority Mayor the power to place a supplement on business rates to fund infrastructure, with the agreement of the local business community through the local enterprise partnership, up to a cap of 2p per pound of rateable value.
12. As part of the Bristol and West of England City Deal (agreed in 2012) the government supported the creation of an Economic Development Fund with funding provided by the retention of Business Rates from the Temple Quarter Enterprise Zone and the five West of England Enterprise Areas. To enable the ongoing success of this fund the Enterprise Zone and Enterprise Areas will continue to enjoy their current benefits. These include for the Temple Quarter Enterprise Zone and agreed extension to new sites in Bristol, Bath and Somer Valley Enterprise Zone branding and business rates discounts for business moving onto the zone. The Enterprise Zone and Enterprise Areas will also continue to benefit from 100% growth of business rates retention (from the agreed baseline) for 25 years from their designation with 100% protection from any future reset or redistribution.

### Skills (19+)

13. The government will enable local commissioning of outcomes to be achieved from the 19+ Adult Education Budget in academic year 2017/18; and will fully devolve budgets

to the West of England Combined Authority from academic year 2018/19 (subject to readiness conditions). These arrangements do not cover apprenticeships.

14. Devolution will proceed in two stages, across the next three academic years:
  - a. Starting now the West of England Combined Authority will begin to prepare for local commissioning. For the 2017/18 academic year, and following the area review, government will work with the West of England Combined Authority to vary the block grant allocations made to providers, within an agreed framework.
  - b. From 2018/19, there will be full devolution of funding. The West of England Combined Authority will be responsible for allocations to providers and the outcomes to be achieved, consistent with statutory entitlements. Government will not seek to second guess these decisions, but it will set proportionate requirements about outcome information to be collected in order to allow students to make informed choices. A funding formula for calculating the size of the grant to local / combined authorities will need to take into account a range of demographic, educational and labour market factors.
15. The readiness conditions for full devolution are that:
  - a. Parliament has legislated to enable transfer to local authorities of the current statutory duties on the Secretary of State to secure appropriate facilities for further education for adults from this budget and for provision to be free in certain circumstances.
  - b. Completion of the Area Review process leading to a sustainable provider base.
  - c. After the area-reviews are complete, agreed arrangements are in place between central government and the Combined Authority to ensure that devolved funding decisions take account of the need to maintain a sustainable and financially viable 16+ provider base.
  - d. Clear principles and arrangements have been agreed between central government and the West of England Combined Authority for sharing financial risk and managing failure of 16+ providers, reflecting the balance of devolved and national interest and protecting the taxpayer from unnecessary expenditure and liabilities.
  - e. Learner protection and minimum standards arrangements are agreed.
  - f. Funding and provider management arrangements, including securing financial assurance, are agreed in a way that minimises costs and maximises consistency and transparency.
16. The Department for Business, Innovation and Skills and the West of England Combined Authority will discuss how the Advanced Learner Loans system can best support more residents to progress to Level 3+, and better meet the needs of the local labour market.
17. The West of England Combined Authority will assume responsibility for the Apprenticeship Grant for Employers (AGE). The AGE funding must be used alongside mainstream apprenticeship participation funding to incentivise employers to offer apprenticeships, but the West of England Combined Authority are free to vary the criteria associated with the grant (e.g. size and sector of business) to meet local needs.



The Skills Funding Agency will work with the West of England Combined Authority to identify an appropriate share.

### **Skills (16-18)**

18. The government will work with the West of England Combined Authority to ensure that local priorities are fed into the provision of careers advice, such that it is employer-led, integrated and meets local needs. In particular, the West of England Combined Authority will ensure that local priorities are fed into provision through direct involvement and collaboration with government in the design of local careers and enterprise provision for all ages, including collaboration on the work of the Careers and Enterprise Company and the National Careers Service.

### **Employment**

19. The West of England Combined Authority will work with DWP to co-design the new National Work and Health Programme designed to focus on those with a health condition or disability and the very long term unemployed.
20. The respective roles of DWP and the West of England Combined Authority in the co-design will include:
  - a. DWP sets the funding envelope, the West of England Combined Authority can top up if they wish to, but are not required to.
  - b. The West of England Combined Authority will set out how they will join up local public services in order to improve outcomes for this group, particularly how they will work with the Clinical Commissioning Groups/third sector to enable timely health-based support. There will be a particular focus on ensuring the integration of the new programme with local services, in order to ensure that national and local provision works well together, and opportunities for greater integration are identified and levered.
  - c. DWP set the high-level performance framework and will ensure the support appropriately reflects labour market issues. The primary outcomes will be to reduce unemployment and move people into sustained employment. The West of England Combined Authority will have some flexibility to determine specific local outcomes that reflect local labour market priorities, these outcomes should be complementary to the ultimate employment outcome. In determining the local outcome(s) the West of England Combined Authority should work with DWP to take account of the labour market evidence base and articulate how the additional outcome(s) will fit within the wider strategic and economic context and deliver value for money.
  - d. Before delivery commences, DWP and the West of England Combined Authority will set out an agreement covering the respective roles of each party in the delivery and monitoring of the support, including a mechanism by which each party can raise and resolve any concerns that arise.

- e. DWP to facilitate protocols for data sharing and transparency by tackling some of the obstacles and developing solutions to enable the West of England Combined Authority to develop a strategic needs assessment for the area.
21. The West of England Combined Authority will co-commission the Work and Health programme with DWP. The respective roles of DWP and the West of England Combined Authority will include:
- a. DWP sets the contracting arrangements, including contract package areas, but should consider any proposals from the West of England Combined Authority on contract package area geography.
  - b. The West of England Combined Authority will be involved in tender evaluation.
  - c. Providers will be solely accountable to DWP, but DWP and the West of England Combined Authority's above-mentioned agreement will include a mechanism by which the West of England Combined Authority can escalate to DWP any concerns about provider performance/breaching local agreements and require DWP to take formal contract action where appropriate.
22. Building on the learning from the HYPE programme, the West of England Combined Authority will develop a business case for an innovative pilot to support those who are hardest to help and furthest from the labour market. The business case should set out the evidence to support the proposed pilot, cost and benefits and robust evaluation plans, to enable the proposal to be taken forward as part of the delivery of this agreement, subject to Ministerial approval.

### **Supporting and attracting business**

23. The government will work towards closer cooperation with the city region on trade and investment services, including joint activities with UKTI such as:
- a. Consultation on services and trade missions within an export plan jointly agreed between UKTI and the Combined Authority.
  - b. Ring-fenced trade services resource within the Combined Authority area. Ring-fenced resource remains subject to departmental budget changes.
  - c. Data sharing where practical and feasible on trade and investment specific to the city-region.
  - d. Taking account of the city region's approach to smart specialisation, which places emphasis on the support for trade and investment services in specific sub-sectors identified as having exceptional presence in the city region.
  - e. Appropriate information sharing to ensure aligned mutually supporting activity in day to day activity. Commitment from appropriate UKTI Sector Specialists to engage in a regular dialogue and joint working with Invest Bristol & Bath (IBB) sector specialists.
  - f. Joint governance structure for the city region investment strategy, through six-monthly meetings.

- g. Explore co-location of inward investment operations with UKTI, making full use of the well-established Engine Shed, a city-regional growth hub.
24. On co-location, the government will review the Inward Investment resource location of regional (IST) staff across the three levels of: Partnership Managers; Business development and Key Account Management teams, currently in 8 locations nationally. The government will also look at options for co-location, under UKTI/IST management, without harming the overall efficiency of the working of the investment model.
  25. There will be a strengthened partnership between locally delivered services and UKTI, with a joint governance structure including six-monthly meetings attended by a Director level representative from UKTI and the West of England Combined Authority. These will provide a forum to discuss progress on inward-investment team co-location, and on account management activity by both parties in the region. This structure will wherever possible be used to review key decisions and initiatives planned and/or implemented by both parties, including building a better shared understanding of the inward investment opportunities available in the region.
  26. The government will explore what options exist for using a portion of GREAT campaign budget for overseas based activity aligned to City Region sector strengths with delivery managed by UKTI Marketing teams with input from the West of England Combined Authority. This activity should be supported by sector based resource in overseas posts who have been specially briefed to have a strong understanding of the West of England Combined Authority sector strengths.
  27. The West of England Combined Authority will work with government and their neighbouring regions to develop a regional co-ordinating function for Foreign Direct Investment (FDI) activities. This will lever the existing capacity of Invest Bristol & Bath and its well established FDI based partnerships with neighbouring areas.
  28. The government commits to working with the West of England Combined Authority and local partners to realise the economic potential of the Bristol and Bath Science Park and the Junction 21 Enterprise Area Food Enterprise Zone.
  29. The government agrees to continue to develop and deliver, in collaboration with the West of England Combined Authority, the joint programme to drive commercial rollout of superfast broadband, particularly in rural areas of the city region.
  30. The government will work with the West of England Combined Authority to support the development of the West of England Growth Hub, so that it joins-up and co-ordinates public, private, third sector, national and local support to ensure new and existing businesses access the help they need to boost their productivity and grow.
  31. The West of England will work with partners, including government, to develop a strategic approach to regulatory delivery. To build on the Better Business for All national programme, overcoming regulatory barriers and supporting local priorities for growth and reform.

## Energy

32. The government recognises the tidal range of the Severn Estuary has the potential to make a significant contribution to the UK's electricity generation from an indigenous renewable source. The government has launched a review to assess the strategic case for tidal lagoons and whether they could represent value for money for the consumer. The government welcomes the West of England establishing cross-regional governance (in conjunction with South Wales) responsible for developing a Severn Estuary and Bristol Channel Energy Strategy.

## European funding

33. The government is committed to working with the West of England Combined Authority to achieve Intermediate Body status for the European Regional Development Fund and European Social Fund. The government will work with the West of England Combined Authority to agree how to delegate powers to select projects on the basis of strategic fit with operational programmes and local conditions. This will allow the West of England to integrate and align investments with other aspects of the devolution deal, to select projects for investment, to improve performance and maximise economic impact.

## Housing and planning

34. The West of England is committed to the delivery of high quality, planned, sustainable growth and is leading the way on a strategic approach to regional planning through its emerging Joint Spatial Plan (JSP) and Joint Transport Plan (JTP).
35. The West of England Combined Authority will set an ambitious target for delivering new homes which will be supported by the planning powers detailed below. The housing target will be set out in the West of England Joint Spatial Plan for the period from 2016 to 2036. The West of England will bring forward the Joint Spatial Plan for submission in summer 2017 and this will be subject to an examination in public to ensure it is sound being and undertaken by an independent inspector appointed by the Secretary of State in accordance with the National Planning Policy Framework.
36. The West of England authorities will bring forward a Joint Transport Plan by the end of 2017 followed by a strategic infrastructure delivery plan which identifies infrastructure needed to deal with both the current deficit and Joint Spatial Plan generated requirements, and proposals to fund this through devolved infrastructure funds and other appropriate programmes.
37. The West of England Combined Authority will work with government and its agencies to co-invest in new homes, accelerating the unlocking of barriers to growth, and plan and prioritise investment in associated infrastructure (including transport, schools and health).
38. The Joint Spatial Plan will provide the higher level strategic planning policy framework for each Unitary Authority's local plan reviews. All planning authorities in the West of

England commit to bringing forward up to date Local Plans in line with this overall strategic framework.

39. The Secretary of State for Communities and Local Government will acknowledge the weight of the West of England Joint Strategic Plan and the four respective local plans as the basis of a comprehensive plan-led approach. The Secretary of State for Communities and Local Government will assist, where possible, in streamlining planning processes so that once the Joint Strategic Plan is in place Local Plans can be rapidly adopted.
40. To improve public confidence in both strategic planning and the planning delivery system for sustainable growth, the government will work with the West of England Combined Authority to enable a strategic approach to a five year housing supply. This would support local authorities when resisting speculative development appeals.
41. The West of England Combined Authority Mayor will exercise strategic planning powers to support and accelerate these ambitions. These will include powers to:
  - a. Adopt a statutory spatial development strategy, which will act as the framework for managing planning across the West of England region, and for the future development of Local Plans. The spatial framework will need to be approved by unanimous vote of the members appointed by constituent councils of the Combined Authority.
  - b. Create supplementary planning documents and a single viability appraisal process, subject to the approval process in paragraph 41a.
  - c. Be consulted on and/or call-in planning applications identified as being of potential strategic importance in the West of England.
  - d. Prepare, submit and determine planning applications for agreed schemes.
  - e. Undertake land assembly and compulsory purchase; and to form joint ventures with landowners, developers and Registered Providers.
  - f. Create Mayoral Development Corporations, with planning and land assembly powers, which will support delivery of strategic sites in the West of England region. This power will be exercised with the consent of the appropriate Members in which the development corporation is to be used.
42. To support delivery of these commitments the West of England Combined Authority and government agree to:
  - a. Review all land and property (including surplus property and land) held by the public sector to better enable strategic infrastructure and housing priorities to be realised.
  - b. The government will work with the West England to support the operation of the Joint Assets Board, and support better coordination on asset sales. This will include ensuring the representation of senior HMG officials on the Joint Assets Board, using that Board to develop as far as possible and consistent with the government's overall public sector land target, a joint programme of public sector asset disposal. The Joint Assets Board will identify barriers to delivery and develop solutions to address those barriers to help the West of England Combined

Authority meet its housing goals and to unlock more land for employment use.

- c. A strong partnership to support key large housing sites (1,500 homes +) and joint action to deliver early on starter homes. The government and associated agencies will work in partnership with the area's local authorities to help resolve barriers with utility companies or government agencies, and invest in suitable land. The government and the West of England Combined Authority will continue discussions on the principle of securing longer term frameworks for funding of key sites, subject to the development of a full business case, meeting our value for money and other funding criteria.
43. Support the West of England in the development of proposals for ambitious reforms in the way that planning services are delivered, and which could enable greater flexibility in the way that fees are set, with a particular focus on proposals which can streamline the process for applicants and accelerate decision making.

### Transport

44. The directly elected Mayor of the West of England will:

- a. Take responsibility for a devolved and consolidated local transport budget, with a multi-year settlement. Functions will be devolved to the Combined Authority accordingly, to be exercised by the Mayor.
- b. Have the ability to franchise bus services in the city region, subject to necessary legislation and local consultation. This will be enabled through a specific Buses Bill which will provide for the necessary functions to be devolved. This will support the Combined Authority's ambitions in delivering a high quality bus network and in enhancing the local bus offer. This includes the delivery of smart and integrated ticketing, local branding and provision of minimum standards across the network.
- c. Take responsibility for a Key Route Network of local roads, which will be defined and agreed by the constituent local authorities, and will be managed and maintained at a city region level, by conferring highway and traffic management powers on the Combined Authority once it is in place. The management, maintenance and improvement of the Key Route Network will be supported by devolving all relevant local roads maintenance funding as part of the Mayor's consolidated, multi-year local transport budget. This will also support the delivery of a single asset management plan for the local authority network across the Combined Authority area, and streamlined contractual and delivery arrangements.

45. In addition and as part of the deal:

- a. In establishing the Combined Authority, appropriate<sup>2</sup> local transport functions will be conferred to the Combined Authority and exercised by the Mayor. In

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<sup>2</sup> In establishing the Combined Authority, responsibility for an area-wide local transport plan, public transport functions and the Key Route Network part of the local authority road network will be conferred to the Combined Authority and exercised by the Mayor.

addition, a new single policy and delivery body will be created covering the same area in order to determine, manage and deliver the Mayor's transport plans and the delivery of an integrated public transport network for the city region.

- b. To support better integration between local and national networks, the government and the West of England Combined Authority will enter into joint working arrangements with Highways England and Network Rail on operations, maintenance and local investment through a new Memorandum of Understanding.
- c. The West of England Combined Authority will bring forward alternative proposals for the management of current and new rail stations in the Combined Authority area (i.e. the areas of the constituent councils). If any of these proposals would lead to the transfer of any rail station or infrastructure assets to the Combined Authority, the Combined Authority will be obliged to bring forward a business case for consideration by the government.
- d. The Combined Authority Shadow Board will bring forward proposals that would enable the Mayor and Combined Authority to implement Clean Air Zones in the Combined Authority area. This will help achieve Air Quality Plan objectives at both the national and local level.
- e. The government will work with the West of England Combined Authority to establish any appropriate local traffic and highway powers to be conferred on to the Mayor as part of the Key Route Network.

### **Under this geography**

- 46. The Mayor for the West of England will be elected by the local government electors for the areas of the constituent councils of the West of England Combined Authority. The West of England Mayor and West of England Combined Authority will exercise the powers and responsibilities described in this document in relation to its area, i.e. the area of the constituent councils of the West of England Combined Authority.
- 47. Additional funding or budgets that are devolved as a result of this agreement will go to the West of England Combined Authority, to be exercised by the West of England Mayor or Combined Authority as set out in this document.
- 48. The West of England Combined Authority must exercise functions in relation to its geographical area.
- 49. Under the West of England Mayor model, it is not expected that the role of the LEP or private sector would be lessened.

### **West of England Combined Authority commitments**

- 50. The West of England Combined Authority is accountable to local people for the successful implementation of the devolution deal; consequently, the government expects the West of England Combined Authority to monitor and evaluate their deal in order to demonstrate and report on progress. The Cities and Local Growth Unit will

work with the West of England Combined Authority to agree a monitoring and evaluation framework that meets local needs and helps to support future learning.

51. The West of England Combined Authority will be required to evaluate the additional £30 million per annum of funding for 30 years, which will form part of and capitalise the West of England Combined Authority single pot. The £30 million per annum fund will be subject to:
- a. Gateway assessments for the £30 million per annum scheme. The West of England Combined Authority and the government will jointly commission an independent assessment of the economic benefits and economic impact of the investments made under the scheme, including whether the projects have been delivered on time and to budget. This assessment will be funded by the West of England Combined Authority, but agreed at the outset with the government, and will take place every five years. The next five year tranche of funding will be unlocked if the government is satisfied that the independent assessment shows the investment to have met the objectives and contributed to national growth.
  - b. The gateway assessment should be consistent with the HM Treasury Green Book, which sets out the framework for evaluation of all policies and programmes, and where relevant with the more detailed transport cost-benefit analysis guidance issued by the Department for Transport (DfT). The assessment should also take into account the latest developments in economic evaluation methodology.
  - c. The government would expect the assessment to show the activity funded through the scheme represents better value for money than comparable projects, defined in terms of a Benefit to Cost ratio.
52. The West of England Combined Authority will work with the government to develop a full implementation plan, covering each policy agreed in this deal, to be completed ahead of implementation. This plan will include the timing and proposed approach for monitoring and evaluation of each policy and should be approved by the DCLG Accounting Officer.
53. The West of England Combined Authority will agree overall borrowing limits and capitalisation limits with the government and have formal agreement to engage on forecasting. The West of England Combined Authority will also provide information, explanation and assistance to the Office for Budget Responsibility where such information would assist in meeting their duty to produce economic and fiscal forecasts for the UK economy.
54. The West of England Combined Authority will agree a process to manage local financial risk relevant to these proposals and will jointly develop written agreements with the government on every devolved power or fund to agree accountability between local and national bodies on the basis of the principles set out in this document.
55. The West of England Combined Authority will continue to adhere to their public sector equality duties, for both existing and newly devolved responsibilities.



## BRISTOL CITY COUNCIL

### Overview and Scrutiny Management Board

15<sup>th</sup> June 2016

**Report of:** Andrea Dell, Service Manager Scrutiny

**Title:** Scrutiny Work Programme Update

**Ward:** Citywide

**Officer Presenting Report:** Andrea Dell, Service Manager, Policy, Scrutiny, Research and Executive Support

**Contact Telephone Number:** 07811281172

#### RECOMMENDATION

That Members discuss and endorse the following recommendations on the arrangements for setting the Scrutiny Work Programme for 16/17 and beyond;

1. A Scrutiny work programme work-shop be held in September 2016 and this work programme, where appropriate and possible, not be restricted to one year but run up until 2020 whilst ensuring that there are sufficient opportunities to respond to arising issues and pre-decision Scrutiny
2. In the interim (June to September) Scrutiny continues with arising pre-decision scrutiny items as required (for example Devolution), development opportunities for new scrutiny members, and focus on the setting of the 2016-20 work programme.
3. That the work programme be evidence based and aligned to the budget setting processes and the Mayor's Forward Plan and Vision.

#### Summary

This report sets out the recommendations that were made at the March 2016 OSMB meeting on the setting of the future Scrutiny Work Programme and additional recommendations by the Scrutiny officers. The purpose of this report is to highlight these recommendations for discussion with current OSMB members.

#### Background

Each municipal year a work programme is set for each Scrutiny Commission that is

overseen by OSMB. As set out in the Constitution, there are 44 'occurrences' of Scrutiny each year. This has traditionally been allocated with 4 for OSMB and 10 for each individual Commission, however, it is a decision for the members as to the allocation of resources.

The Work Programme has traditionally been set via a member workshop, held in June, that ran until the pre-election period (March/April) with a summer recess in August. The workshop has previously brought together suggestions of scrutiny activity which have then been discussed by each Commission to form their work programme and then brought together into one overarching plan overseen by OSMB. The suggestions have come from a variety of sources including individual members, the Mayor and recommendations from officers.

### **Recommendations**

Outlined below are the main recommendations from the OSMB as discussed in March 2016.

1. In the 15/16 Municipal Year, there was consensus amongst Members that the 'all out' elections taking place in May 16 presented an opportunity to review the approach to setting the Scrutiny Work Programme.
2. Members agreed that one of the primary areas of focus for Scrutiny, building on the Centre for Public Scrutiny's review, is policy development, and that a Work Programme that spanned more than one year – at least in part – would be a good way of achieving early involvement.

Scrutiny officer recommendation – a programme of activity that runs for the full four-year term of the current executive is suggested. This will enable members to carry out scrutiny activity and then review the impact of this at a later point, plus enable more in-depth policy development. This however must be balanced with the need for opportunities to scrutinise arising issues and pre-decision scrutiny and this must be built into the work programme. A longer term work programme should enable greater flexibility to respond to arising issues.

3. It was also observed that since there would be no elections until 2020, there would be no need to suspend Scrutiny activity from April to June to accommodate the pre and post-election period. It was therefore agreed that whilst it was important for Scrutiny to continue to meet over the summer months to pick up any urgent business, particularly any pre-decision Cabinet reports, the setting of the Work Programme could be postponed until September when the Mayoral priorities for the coming term would be clearer.
4. Members have indicated that when we set the Work Programme for 15/16 and beyond, we should gather evidence to ensure that we are looking at the issues that are the most pressing for the city or can add the most value.

5. Scrutiny officer recommendation: It is suggested that the work programme should align to the Mayor's Forward Plan, future Vision and the Council's Budget priorities. The budget-setting process will involve consultation with the public and it is suggested that the outcomes from this be used to inform the programme setting. At the time of dispatch of papers the remit and timings for this were under discussion with the new Mayoral Executive however it is recommended that the principal of aligning the programme to the Forward Plan, Vision and Budget be adopted.

## **LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985**

### **Background Papers:**

N/A

## BRISTOL CITY COUNCIL

### Overview and Scrutiny Management Board

15<sup>th</sup> June 2016

**Report of:** Andrea Dell, Service Manager, Policy, Scrutiny, Research and Executive Support

**Title:** Mayor's Forward Plan

**Ward:** Citywide

**Officer Presenting Report:** Andrea Dell, Service Manager, Policy, Scrutiny, Research and Executive Support

**Contact Telephone Number:** 0117 9222483

#### RECOMMENDATION

That the Board receive the current edition of the Mayor's Forward Plan of Key Decisions to help inform the Scrutiny Work Programme for 16/17 and beyond.

#### Summary

The report provides the June 16 version of the Mayor's Forward Plan

#### The significant issues in the report are:

The Board will wish to identify any forthcoming Key Decisions that will require input from Scrutiny.

#### Background

1. The Mayor's Forward Plan is published monthly to give notice of key decisions that will be considered by the Cabinet, Health & Wellbeing Board or Learning City Partnership Board. A key decision is defined as one which;
  - Will result in expenditure of £500K or over
  - Will result in savings of £500K or over
  - Be significant in terms of its effects on communities living or working in two or more wards in the city

2. The Overview and Scrutiny Management Board will be considering a separate report regarding arrangements for setting the Scrutiny Work Programme, but in the meantime will wish to review the list of forthcoming Key Decisions to ensure any relevant items can be considered by Scrutiny.

## **Appendices:**

Appendix A – Mayor's Forward Plan of Key Decisions (June 16)

# Forward plan



THIS DOCUMENT GIVES NOTICE OF  
ANTICIPATED KEY DECISIONS TO BE TAKEN  
AT CABINET

This update published 31 May 2016

Democratic Services

Contact: Ruth Quantock, Democratic Services Officer, email: [ruth.quantock@bristol.gov.uk](mailto:ruth.quantock@bristol.gov.uk)

Tel: 0117 92 22828

## BRISTOL CITY COUNCIL - MAYOR'S FORWARD PLAN INDEX OF PROPOSED KEY DECISIONS

The Mayor's Forward Plan gives notice of anticipated key decisions to be taken by the Mayor at Cabinet, Health and Wellbeing Board and Learning City Partnership Board meetings. It will be updated and published on the Council website [www.bristol.gov.uk](http://www.bristol.gov.uk) on a monthly basis.

### Key Decision

Under the Council's constitution, the definition of a key decision is a decision which is likely to:

- 1) Result in expenditure of £500,000 or over.
- 2) Result in savings of £500,000 or over.
- 3) Be significant in terms of its effects on communities living or working in two or more wards in the city.

### Non-key Decision

For additional information and completeness the Mayor's Forward Plan also contains those items which are outside the definition of a key decision.

### Cabinet Meetings

The Cabinet will normally meet on the first Tuesday of the month. Meetings start at 6pm and are currently held at Brunel House, St Georges Road, Bristol, BS1 5UY. Meetings of the Cabinet are open to the public with the exception of discussion regarding reports which contain exempt/confidential, commercially sensitive or personal information which will be identified in the Mayor's Forward Plan).

Reports submitted to the Mayor and Cabinet will be available on the council's website 5 clear working days before the date the decision can be made. If you would like a copy by email please contact [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)

## Glossary:

CD	City Director
PLACE	Place
PEOPLE	People
NHDS	Neighbourhoods
BC	Business Change
HWB	Health and Wellbeing Board
LCPB	Learning City Partnership Board

## Cabinet Members

- Marvin Rees (Lab) - Mayor of Bristol
- Cllr Estella Tincknell (Lab) – Deputy Mayor (with special responsibility for Democracy, Culture, Policy, Strategy & Communications, International)
- Cllr Mark Bradshaw (Lab) – Cabinet Member for Transport
- Cllr Clare Champion-Smith (Lib Dem) – Cabinet Member for People
- Cllr Craig Cheney (Lab) – Cabinet Member for Finance, Governance and Performance
- Cllr Fi Hance (Green) – Cabinet Member for City Health and Wellbeing
- Cllr Marg Hickman (Lab) – Cabinet Member for Neighbourhoods
- Cllr Claire Hiscott (Con) – Cabinet Member for Education and Skills
- Cllr Helen Holland (Lab) – Cabinet Member for Place
- Cllr Paul Smith (Lab) – Cabinet Member for Homes

The City Council's website [www.bristol.gov.uk](http://www.bristol.gov.uk) contains all supporting documents and decisions for formal meetings and lots more about the City Council.



Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
PLA 21.15-16	David White david.white@bristol.gov.uk	<p><b>City Wide Heat and Power Networks Phase 1</b> Heat and Power Networks Phase 1 to be progressed</p> <p>Part exempt By virtue of paragraph(s) 3 of Part 1 Schedule 12A Local Government Act 1972 this report is likely to contain information that will be exempt from publication on the basis that it is Information relating to the financial or business affairs of any particular person (including the authority holding that information)</p>	Mayor – at Cabinet 7 Jun 2016	Councillor Helen Holland	Place Scrutiny Commission / None envisaged
PLA 02.16-17	Laura Pye laura.pye@bristol.gov.uk	<p><b>Bristol Harbour Festival Tender 2017</b> Agreement to contract a 3rd party company to deliver the Bristol Harbour Festival on behalf of Bristol City Council for the period from 2017 up to 2020 with the option to extend to 2022.</p> <p>Part exempt By virtue of paragraph(s) 3 of Part 1 of Schedule 12A Local Government Act 1972 this report is likely to contain information that will be exempt from publication on the basis that it is Information relating to the financial or business affairs of any particular person (including the authority holding that information)</p>	Mayor – at Cabinet 7 Jun 2016	Councillor Estella Tincknell	Place Scrutiny Commission / none envisaged

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
PLA 03.16-17	Jacob Pryor jacob.pryor@bristol.gov.uk	<b>Sustainable Travel Transition Year Fund 2016/17</b> Approval to initiate the programme and spend the funding should the council be successful in its bid to the Department for Transport for £2.2M revenue funding for sustainable travel projects.  Open	Mayor – at Cabinet 7 Jun 2016	Councillor Mark Bradshaw	Place Scrutiny Commission / None envisaged
PLE 02.16-17	Andrew Gordon andrew.gordon@bristol.gov.uk	<b>Commissioning of Out of Hours Home Care Services</b> Seek approval to re-commission the Out of Hours Home Care Service (Out of Hours relate to services delivered between 22.00 – 07.00 every day)  Open	Mayor – at Health and Wellbeing Board 22 Jun 2016	Councillor Clare Campion-Smith	People Scrutiny Commission / None envisaged
PLE 01.16-17	Rob Logan robert.logan@bristol.gov.uk	<b>Commissioning Plan for Home Improvement Agency and Community Equipment Services</b> To initiate a commissioning plan to procure Home Improvement Agency and Community Equipment services.	Mayor – at Health and Wellbeing Board 22 Jun	Councillor Clare Campion-Smith	People Scrutiny Commission / None envisaged

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
		To extend the current Home Improvement Agency service from 31 October 2016 to 31 September 2018 (the end-date of the current contract for the Community Equipment Service).  Open	2016		
PLE 11.15-16	Netta Meadows Netta.meadows@bristol.gov.uk	<b>Adult Social Care Community Support Services Commissioning</b> To approve the introduction of a new commissioning model for Community Support Services  Open	Mayor – at Health and Wellbeing Board 22 Jun 2016	Councillor Clare Campion-Smith	People Scrutiny Commission / None envisaged
PLA 05.16-17	Laura Pye laura.pye@bristol.gov.uk, Abigail Stratford abigail.stratford@bristol.gov.uk	<b>Support for capital development of Culture venues, with particular focus on Colston Hall</b> The report seeks approval to support the Bristol Old Vic, St Georges and Colston Hall Phase II capital projects and create a City with world class cultural venues.  Open	Mayor – at Cabinet 29 Jun 2016	Councillor Estella Tincknell	Place Scrutiny Commission / none envisaged

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
BC 02.16-17	Patricia Greer patricia.greer@bristol.gov.uk	<b>West of England Combined Authority and Devolution Proposals</b> For Cabinet, subject to the views of a following meeting of Council, to <ul style="list-style-type: none"> <li>• consider and endorse the Devolution Agreement</li> <li>• consider the governance review for the area and recommendation</li> <li>• to submit a scheme for the establishment of a combined authority to public consultation and then the Secretary of State</li> <li>• To authorise the City Director to consent to the making of any resulting Order establishing the Combined Authority</li> </ul> Open	Mayor – at Cabinet 29 Jun 2016	Councillor Estella Tincknell	Business Change & Resources Scrutiny Commission/ None envisaged
BC02.16-17	Julie Oldale julie.oldale@bristol.gov.uk	<b>2015/16 Financial Outturn report (Non-key decision)</b> To report on the Council's overall financial performance for the 2015/16 financial year  Open	Mayor – at Cabinet 4 Jul 2016	Councillor Craig Cheney	Business Change Scrutiny Commission

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
BC 01.16-17	Patsy Mellor patsy.mellor@bristol.gov.uk	<b>Council Tax Reduction Scheme</b> Review of the 2016/17 (CTRS scheme)  Open	Mayor – at Cabinet 4 Jul 2016	Councillor Craig Cheney	Business Change Scrutiny Commission
PLA 03.14-15	John Roy john.roy@bristol.gov.uk	<b>Highways Maintenance Portfolio – Consolidated Contracts</b> Approval to proceed to re-tendering out contracts according to the previously agreed Model  Open	Mayor – at Cabinet 4 Jul 2016	Councillor Mark Bradshaw	Place Scrutiny Commission / None envisaged
PLE 03.16-17	Hilary Brooks hilary.brooks@bristol.gov.uk	<b>Regionalisation of Adoption Service</b> The government's agenda is around regionalisation of all adoption services; this paper needs to be presented to cabinet so Members can note the recommendations that six LAs including Bristol raise after joining forces to become one regionalised adoption service.  Open	Mayor – at Cabinet 4 Jul 2016	Councillor Clare Campion-Smith	People Scrutiny Commission / None envisaged

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
NHDS 01.16-17	Netta Meadows Netta.meadows@bristol.gov.uk	<p><b>Proposals for Future Waste Collection, Street Cleansing and Winter Maintenance Service</b></p> <p>The report will focus on two elements: firstly to consider the advantages and disadvantages of the existing teckal company BWC continuing to deliver the Waste Service beyond November 2018. Secondly the report will consider the market position to validate any assumptions and compare future delivery options. The report will conclude with a recommendation regarding the future service.</p> <p>Part exempt By virtue of paragraph(s) 3 of Part 1 of Schedule 12A Local Government Act 1972 this report is likely to contain information that will be exempt from publication on the basis that it is Information relating to the financial or business affairs of any particular person (including the authority holding that information)</p>	Mayor – at Cabinet 2 Aug 2016	Councillor Margaret Hickman	Neighbourhoods Scrutiny Commission / TBC
NHDS 02.16-17	Netta Meadows Netta.meadows@bristol.gov.uk	<p><b>Adoption of Bristol Waste Company Business Plan (The consideration of this report will depend on the decision in respect of NHDS 01.16-17 above)</b></p> <p>To consider the recommendations of the</p>	Mayor – at Cabinet 2 Aug 2016	Councillor Margaret Hickman, Councillor Margaret Hickman	Neighbourhoods Scrutiny Commission

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
		<p>Shareholder Group as to the adoption of the Business Plan of the Bristol Waste Company</p> <p>NOTE The approval of Business Plans of the Councils wholly owned companies is a reserved decision of the Shareholder and in taking this decision at the Cabinet meeting the Mayor will be exercising responsibility on behalf of the Council as corporate shareholder of the companies which the council wholly own.</p> <p>Part exempt By virtue of paragraph(s) 3 of Part 1 of Schedule 12A Local Government Act 1972 this report is likely to contain information that will be exempt from publication on the basis that it is Information relating to the financial or business affairs of any particular person (including the authority holding that information)</p>			
PLA 07.16-17	Nick Harris nick.harris@bristol.gov.uk	<p><b>Facilities Management Futures</b> Facilities Management Alternate Service Delivery Model</p> <p>Part exempt By virtue of paragraph(s) 3 of Part 1 of Schedule 12A Local Government Act 1972 this report is likely to</p>	Mayor – at Cabinet 2 Aug 2016	Councillor Helen Holland	Place Scrutiny Commission / none envisaged

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
		contain information that will be exempt from publication on the basis that it is Information relating to the financial or business affairs of any particular person (including the authority holding that information)			
PLA 05.16-17	Ruth Quantock Ruth.Quantock@bristol.gov.uk, Zoe Willcox zoe.willcox@bristol.gov.uk	<b>West of England Draft Joint Spatial Plan</b> The WoE Draft Joint Spatial Plan, to be endorsed by the WoE Planning Housing and Communities Board on 27.6.16 and agreed by the WoE Strategic Leadership Board, 29.6.16,  Open	Mayor – at Cabinet 6 Sep 2016	Councillor Helen Holland	Place Scrutiny Commission / None envisaged
PLA 01.16-17	Jody Lockyer jody.lockyer@bristol.gov.uk	<b>Change to 2013 Solar PV Framework to allow wider investments in renewables</b> To allow the capital for the solar PV programme, as agreed at Oct 2013 Cabinet, to be invested in viable projects in other renewable energy technologies and energy storage, to maximize the value of this capital.  Open	Mayor – at Cabinet 6 Sep 2016	Councillor Helen Holland	Place Scrutiny Commission



Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
-	Julie Oldale julie.oldale@bristol.gov.uk	<b>Quarter 1 Financial report 2016/17 (Non-key decision)</b> To provide a progress report on the Council's overall financial performance against revenue and capital budgets for the 2016/17 financial year that were approved by Council on the 16th February 2016 Non Key Open	Mayor – at Cabinet 6 Sep 2016	Councillor Craig Cheney	Business Change & Resources Scrutiny Commission
PLA 04.16-17	Julie Witham julie.witham@bristol.gov.uk	<b>Temple Quarter Spatial Framework</b> To formally adopt the Temple Quarter Spatial Framework as a material consideration for use in determining planning applications in the area.  Open	Mayor – at Cabinet 4 Oct 2016	Councillor Helen Holland	Place Scrutiny Commission / none envisaged
-	Paul Arrigoni paul.arrigoni@bristol.gov.uk	<b>Change Board 6 monthly monitoring report (Non-key decision)</b> This report is a scheduled update on progress to date with the single change programme  Open	Mayor – at Cabinet 4 Oct 2016	Councillor Craig Cheney	Business Change & Resources Scrutiny Commission

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
-	Julie Oldale julie.oldale@bristol.gov.uk	<b>Quarter 2 Financial Report (Non-key decision)</b> To provide a progress report on the Council's overall financial performance against revenue and capital budgets for the 2016/17 financial year that were approved by Council on the 16th February 2016 Non Key Open	Mayor – at Cabinet 6 Dec 2016	Councillor Craig Cheney	Business Change & Resources Scrutiny Commission
-	Julie Oldale julie.oldale@bristol.gov.uk	<b>Treasury Management Strategy Mid-year report 2016/17</b> This report meets the treasury management regulatory requirement that the Council receive a mid-year treasury review report. It also incorporates the needs of the Prudential Code to ensure adequate monitoring of the capital expenditure plans and the Council's prudential indicators (PIs).  Open	Mayor – at Cabinet 6 Dec 2016	Councillor Craig Cheney	Business Change Scrutiny Committee
PLA 03.14-15	Mareike Schmidt mareike.schmidt@bristol.gov.uk	<b>ELENA programme (total value £140m)</b> Multiple decisions pertaining to the various delivery strands within the ELENA programme have been through various Cabinets (October 2013, January	Mayor – at Cabinet 6 Dec 2016	Councillor Helen Holland	Place Scrutiny Commission / None

Ref No	Lead Officer	Title and summary of Decision	Decision taker & meeting date	Portfolio holder	Scrutiny Remit/ Input
		<p>2014, July 2014 and October 2014) and scheduled for Cabinets in February 2015 and July 2015. The programme is now delivering and a final completion report is expected to come back to Cabinet in December 2016, after the programme close in June 2016 and the subsequent completion /outcome report being written over summer 2016.</p> <p>Open</p>			

## BRISTOL CITY COUNCIL

### Overview and Scrutiny Management Board

15<sup>th</sup> June 2016

**Report of:** Andrea Dell, Service Manager, Policy, Scrutiny, Research and Executive Support

**Title:** Mayoral Commission on the Elimination of the Gender and Race Pay Gap

**Ward:** Citywide

**Officer Presenting Report:** Andrea Dell, Service Manager, Policy, Scrutiny, Research and Executive Support

**Contact Telephone Number:** 0117 9222483

#### RECOMMENDATION

That the Board consider the Mayor's request that Scrutiny be involved in establishing a Mayoral Commission to eliminate the gender and race pay gap, and report back to the Mayor with a suggested way forward.

#### Summary

Members are asked to consider Scrutiny's role in the Mayoral Commission and agree any next steps, including timescales.

#### The significant issues in the report are:

1. Whether Members wish to accept the Mayor's suggestion that Scrutiny becomes involved in the Mayoral Commission to eliminate the gender and race pay gap.
2. If Scrutiny chooses to accept the referral from the Mayor, one key question is whether the Mayoral Commission should be established as part of the Scrutiny structure e.g. a Select Committee, or alternatively be an independent body set up of external partners that reports back with findings in due course.
3. The timelines that should apply to this piece of work.
4. Whether it is appropriate for a report to come back to the September OSMB meeting (draft date 8<sup>th</sup> September 16) to set out key national and local policies

regarding Human Resources, Equalities and Procurement processes to help to shape any proposals.

## **Background**

1. At Full Council on 31<sup>st</sup> May 16, the Mayor stated 'I am pleased to announce that my first Mayoral Commission will focus on the elimination of the gender and race pay gap. The commission will bring together our private, public and voluntary sector partners, as well as our councillors, to ensure Bristol makes real progress in ensuring everyone is paid equally. I would like to formally ask Geoff Gollop and our Scrutiny Leads to consider making this a part of their work programme and for Scrutiny to lead this work. I would like this Commission to work alongside, subject to Geoff and the committee's agreement, the Council's Scrutiny function, who I hope will be integral to reviewing the Commission's recommendations and helping make these happen for our city.